



2018

AT A GLANCE



INITIATIVE 5%
SIDA, TUBERCULOSE, PALUDISME

 **EXPERTISE
FRANCE**

THE 5% INITIATIVE AS SEEN BY ...



Stéphanie Seydoux

French Ambassador
for Global Health

***“An effective,
respected resource”***

The 5% Initiative plays a crucial role in France’s world health policy. An integral part of France’s annual contribution to the Global Fund, it shares Francophone expertise with eligible countries in order to support them the development and implementation of Global Fund programs. These efforts are greatly appreciated by our partners and have been particularly effective in adapting French cooperation to individual countries’ needs.



Jérémie Pellet

Chief Executive Officer
of Expertise France

***“Front and center in
the battle against the 3 pandemics”***

The French and francophone public expertise mobilized by Expertise France through the 5% Initiative enables the agency to develop and guide projects designed to combat the three major pandemics, as well as to reinforce health systems, health security and operational research. Complementing the Global Fund’s efforts, our initiatives in these areas are contributing to a sustainable and equitable development policy that views education and access to health care for the greatest number as an indispensable foundation.



Antoine Peigney

Director of the Expertise France Health Department

***“Strengthening health systems
while fighting disease”***

In 2018, the 5% Initiative’s budget was increased from 5% to 7% of France’s contribution to the Global Fund. This steady growth has naturally brought about an increase in the number of projects expertise missions undertaken. And, as the terms of reference indicate, it has been accompanied by a diversification of our actions, including the launch of a new call for operational research proposals and the development of three specific projects through the Pilot Channel.

“A KEY PARTNER IN MAGNIFYING THE GLOBAL FUND’S IMPACTS”



By **Éric Fleutelot**, technical director of the Major Pandemics Unit/5% Initiative, Health Department, Expertise France

A major player in France’s fight against HIV/AIDS, tuberculosis and malaria, the 5% Initiative has in just a few years become a key resource for countries with priority access to French development assistance.

Launched in late 2011, the 5% Initiative is implemented by Expertise France as a resource to complement Global Fund programs. Its purpose is to provide technical assistance and support for innovation in Global Fund recipient countries. Eligible partners include priority countries for French public development aid and other member countries of the Francophone community.

Today, the 5% Initiative is a key partner in magnifying the Global Fund’s impacts. Though accounting for just a small part of France’s total Global Fund contribution, it has brought heightened visibility and increased resources to the fight that France and its various actors—in the research world, civil society, public agencies, etc.—are waging against the three deadliest pandemics. As defined in the terms of reference signed by the Ministry of Europe and Foreign Affairs and Expertise France, the mission of the 5% Initiative is to increase the effectiveness of Global Fund

grants, contributing to the programs’ health impacts as well as to the effectiveness of the response to the pandemics itself.

To fulfill its mission, the 5% Initiative has developed a genuine arsenal of technical assistance tools, primarily on behalf of priority Francophone countries, especially those in West and Central Africa (which constituted 80% of its financial commitments from 2017-2019). At the same time, it’s helping to nurture innovative, catalytic new programs.

In just a few pages, this *At A Glance* summary looks back at the year gone by, while laying the foundation for what we hope will be a dynamic future ahead of the Global Fund’s Sixth Replenishment Conference, to be hosted in Lyon on October 9 and 10, 2019. ○

“We must be ready to face new challenges in the coming years.”

SOLUTIONS TAILORED TO EVERY NEED

Historically, the 5% Initiative has supported its beneficiaries through technical assistance missions and project funding. This year, the system is expanding to include a new strategic arm for innovative projects.

Technical assistance, project funding and support for pilot projects are the 5% Initiative's three modes of intervention.

the programs include intervention projects or operational research protocols designed to increase effectiveness in the fight against the pandemics.



FIND OUT MORE

To explore our modes of intervention and find out how to benefit from 5% Initiative support, consult our site (in English): initiative5pour100.fr

Technical expertise on demand

The Expertise Channel offers a menu of high-level technical expertise options. It develops strategies to strengthen capacities of public institutions or civil society organizations. These expertise missions facilitate beneficiaries' access to Global Fund grants and support their implementation and monitoring.

In 2018, 17 new projects were chosen through the calls for proposals "Health systems strengthening", "Vulnerable populations" and "Operational research". The initiatives selected are helping to fight the pandemics in 16 countries.

Breaking new ground in the fight against the pandemics

Launched in 2018, **the Pilot Channel** is a new intervention strategy designed to respond to challenges linked to changes in the needs and priorities of the countries, the Global Fund and France. Three projects have been initiated through the Pilot Channel in several sub-Saharan African countries, at a cost of 2 million euros. ○

Funding long-term initiatives

The Projects Channel funds projects that complement Global Fund programs by catalyzing progress over a two to three year span. Chosen through a call for proposals,

THE 5% INITIATIVE FROM 2011 TO 2018

435 EXPERTISE MISSIONS carried out

€21.9 M
in expenditures

970
experts mobilized

22,910
technical assistance days

106 LONG-TERM PROJECTS funded

€47.9 M
in expenditures

54%
of projects led by Southern hemisphere actors *

* 80% in 2018



Thailand. Professor Rose McGready directs the Maternal and Child Health Department at the Shoklo Malaria Research Unit (SMRU). Alongside the medical team of the SMRU clinic of Wang Pha, she consults and keeps tabs on the pregnancies of the women who come in to the clinic.

THE 5% INITIATIVE'S OBJECTIVES



Integrating gender into missions

The 5% Initiative views gender as a central issue in development. It has guided the experts charged with technical assistance missions in thinking through how to integrate gender considerations into their projects. A sensitivity-training webinar and toolkit were developed and deployed on a pilot basis in 2019. The 5% Initiative is working to ensure that program actors incorporate gender concerns in their interventions, throughout the implementation of the projects. Integrating a cross-cutting approach to gender is crucial to amplifying impacts and accelerating progress in the fight against the epidemics.

FOSTERING AUTONOMY, A CENTRAL GOAL OF CAPACITY-BUILDING

Many of the 5% Initiative's missions promote the transfer of knowledge and know-how among the actors of partner countries. In sharing knowledge, its expert network has a key role to play in magnifying the impact of Global Fund grants and facilitating the implementation of sustainable, resilient health systems.

Developing countries are often confronted with problems arising from deficits in institutional governance, weaknesses in organizations' performance, and a lack of qualified actors among the population at large. Skills gaps among both public and

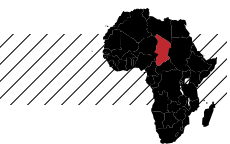
private project leaders are among the chief obstacles to achieving sustainable, inclusive development in the economic, social and health arenas. By foregrounding capacity-building in its interventions, the 5% Initiative aims to facilitate the acquisition of know-how by all actors in the partner countries.

Fostering new skills acquisition

As conceived by the 5% Initiative, programed technical assistance aims to facilitate skills transfers through long-term support. A strategic, coordinated resource, the program offers a more comprehensive level of structural assistance. It's followed by a combination of targeted and longer-term on-the-ground support missions to ensure that skills are acquired and implemented in a concrete, lasting way. Over the long term, the goal is to help beneficiaries achieve real autonomy. ◻



Congo. CCM members meet to formulate a funding request in Brazzaville, May 2017.



Chad

Long-term support for grant management

December 2018-May 2019

As a priority country for French development aid, Chad has been assisted by the 5% Initiative since 2012. In 2018, the Initiative committed to helping the Ministry of Public Health manage external grants more effectively.

For almost fifteen years, the management of Global Fund grants in Chad was carried out by a body that was external to the Ministry of Health. In 2018, the Ministry decided to internalize that body. It called on the 5% Initiative to operationalize the new project management unit (PMU) and support grant management from 2019 to 2021.

Programmed strategic support

Strategic planning has made it possible to identify four modes of support for the PMU and for

overall strengthening of Chad's health system. The goal is to bolster the effectiveness of the HIV/TB grants and health system strengthening (HSS) efforts, with support totaling 40.5 million euros.

Comprehensive support

Between December 2018 and May 2019, several missions took place to prepare the PMU to receive and manage funds effectively from the moment of their allocation by the Global Fund. Since then, four experts are working alongside it to guide improvements in governance, financial management, the management and procurement of inventories, and monitoring and evaluation. On-the-ground technical assistance will be punctuated by other more occasional kinds of support, with the specialists present in the field receiving targeted assistance from other experts.



Multi-country

IPSA: an ambitious bilateral initiative

Since 2019

In five francophone West and Central African countries, the IPSA project offers expanded technical assistance and support designed to meet the needs articulated by Health ministers.

In 2019, Expertise France was asked to guide the organization of the Presidential Initiative for Health in Africa (IPSA). High-level experts working on questions surrounding governance and domestic health funding offer guidance to the Health ministers of Burkina Faso, Burundi, the Central African Republic, Mali and Niger. This bilateral initiative

of France seeks to integrate the fight against the three pandemics into efforts to strengthen health systems, while answering health systems weaknesses and lags in the implementation of Global Fund grants in Africa.

Depending on the national context and corresponding needs, IPSA may improve grant governance, facilitate integrating the fight against the three diseases into national health systems, or explore means by which countries can increase the portion of the national budget dedicated to health.

STRENGTHENING HEALTH SYSTEMS AND CIVIL SOCIETY

The 5% Initiative's interventions are designed to coincide with the Global Fund's goals and grant cycle. They aim to improve access to and implementation of Global Fund funding, strengthen health systems (with regard to medication, training, research, and so on) and empower civil society to become a key player in the fight against the pandemics.

As a complement to Global Fund investments, the 5% Initiative underwrites health systems strengthening (HSS). The strategy is designed to contribute to the construction of sustainable systems and a high-quality response to health-service needs.

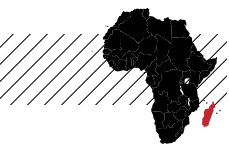
The 5% Initiative is committed to health systems strengthening in order to optimize the fight against the three pandemics. It seeks to help lay the groundwork for a complete range of health services centered on populations' needs, as a means of achieving universal health coverage, one of the priorities of the World Health Organization (WHO). Universal health care access is a key part of the mission to eradicate the epidemics.

Essential support for civil society organizations

Whether they are community groups, NGOs, networks of persons living with the diseases or religious organizations, civil society representatives mobilize to take action in the field. Their advocacy led to the founding

of the Global Fund in 2002. And more than ever, they are crucial partners in the fight against the three pandemics. Through their partnerships with various institutions and their presence in the CCMs and local NGOs, they play a vital role in the fight against the pandemics.

By helping key and vulnerable populations, and advocating for them at all levels, civil society acts as a go-between for public policy and the situation on the ground. To boost the impact of Global Fund grants, the 5% Initiative offers these groups technical assistance in financial and human resources management, as well as in governance and resource deployment. In 2018, 61 missions targeted the improvement of management and governance practices in civil society organizations. ○



Madagascar

Involving all actors in the fight against HIV/AIDS

January-December 2018



Madagascar. An activist with the Women's Samaritan Association (AFSA) raises awareness about HIV transmission and surveys participants on testing habits. The campaign is organized through the HIV observatory created by Médecins du monde along with four key populations groups, as a way to find out more about barriers to accessing screening and care.

In Madagascar, HIV is prevalent among key populations. To launch UNAIDS' 90-90-90 strategy, the country revised its screening and care protocols in concert with all the stakeholders in the fight.

The 5% Initiative supported the National AIDS Control Committee (NACC) with three technical assistance missions. They entailed updating screening norms and procedures along with comprehensive care protocols for persons living with HIV, while broadening access to viral load testing.

An inclusive approach to prevention

The missions were realized in coordination with the stakeholders in the fight against HIV/AIDS on the "Great Island": the NACC, the Directorate

of STD/AIDS Control (DLIS), laboratories, partner NGOs such as Médecins du monde, Malagasy organizations (Mad'Aids, AFSA, Ainga Aids...), the French embassy and the Global Fund.

This team approach was productive: the care protocols and screening strategy were revised to adhere to WHO norms and approved by the stakeholders in May 2018. The Malagasy authorities also agreed to the launch of a demedicalized community screening pilot. New sampling networks for viral load testing were implemented. And data inputs for new funding were reviewed and approved by the country and the Global Fund. Issues for 2019 include applying the new protocols, training referring doctors and ensuring that the pilot phase of demedicalized screening is a success.

212
expertise days

A KEY ROLE TO PLAY IN COMBATING THE PANDEMICS

Social rejection, discrimination and criminalization are among the obstacles that stand between the people most at risk for the three pandemics and access to health services. The 5% Initiative has advocated for the inclusion of these key populations at all levels since its founding in 2011.

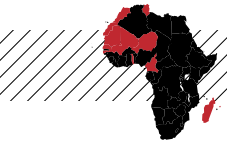
Men who have sex with men, sex workers, teens, transgender persons, drug users, refugees, persons living with HIV, persons living with a disability, incarcerated people—since its founding, the 5% Initiative has sought to include these key, vulnerable populations in developing, implementing and evaluating health policies. Like the Global Fund, the Initiative makes these populations a major priority in its strategy.

Support from every direction

The 5% Initiative works with key populations and vulnerable groups to strengthen their ability to act and advocate, particularly through community associations or networks whose organization it supports. In addition, its technical and financial support encourages national health strategies to take these groups into account in requesting and implementing Global Fund grants. In its 2017-2022 strategy, the Global Fund prioritizes programs designed for key populations and asks countries to give them priority in their requests for funding and in their national financial commitments.

An effective, targeted approach

As part of its accountability and quality control responsibility, the 5% Initiative conducted a cross-cutting evaluation of eight finished projects. The conclusions are positive in terms of the projects' impacts on key populations and the 5% Initiative's added value in strengthening national strategies. The evaluation, published in 2019, confirms that the 5% Initiative's success in complementing the Global Fund's actions results from the effective coordination of activities on the ground. The evaluation has brought into the open a veritable corpus of best practices and innovations in strategies designed to boost community involvement, build skills, and further partnerships and advocacy actions. ○



Multi-country

Expanding targeted HIV services in 10 countries

April 2017-March 2020



Togo. PreP training with Togolese doctors and peer-educators in January 2018.

Led by Coalition Plus, an international union of community NGOs engaged in the fight against AIDS and viral hepatitis, this project aims to reach key populations, including sex workers, by strengthening twenty organizations in ten countries.

Making care available for key populations from the moment of screening onward, promoting targeted sexual health services and creating conditions that will ensure these services last are the project's chief goals. An effort led by three sub-regional Coalition Plus entities to consolidate services for key populations offered by 20 community organizations, the project prioritizes interventions on behalf of key populations, community involvement and South-South capacity-building dynamics.

Direct effects for key populations

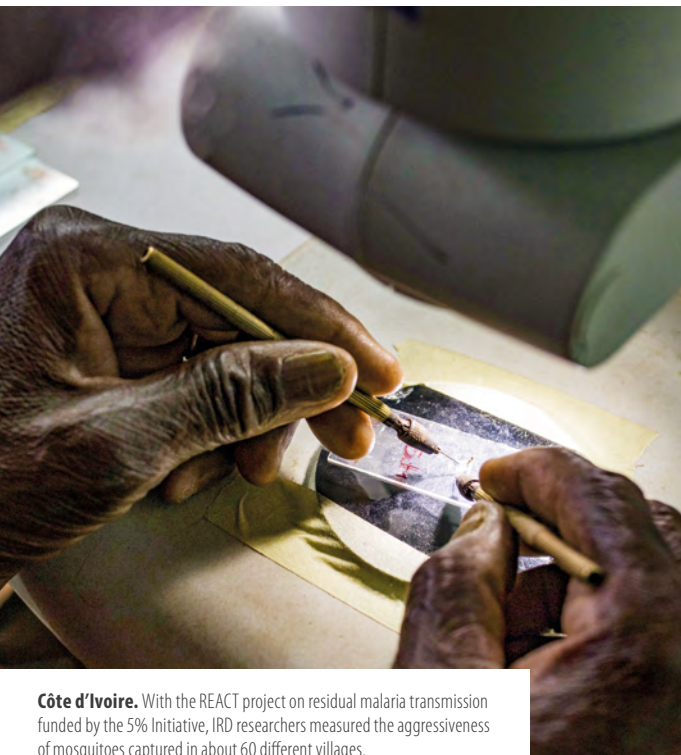
According to the half-term assessment conducted in late 2018, the project is effectively complementing the national strategies for key populations. The innovative support it offers is making it possible to create or strengthen resources like demedicalized community screening, sexual health services or new prevention tools (including PreP). Tailored to the organizations' needs, the skill-building facilitated by these activities has rapidly yielded tangible benefits.

€1,488,599
in grants

14,860
sex workers screened in ten countries

INVESTING IN OPERATIONAL RESEARCH

To complement Global Fund-supported projects, the 5% Initiative is supporting and funding operational research projects led by scientific and civil society partners, in West Africa and Southeast Asia in particular.



Côte d'Ivoire. With the REACT project on residual malaria transmission funded by the 5% Initiative, IRD researchers measured the aggressiveness of mosquitoes captured in about 60 different villages.

Operational research entails gathering data on the ground so that programs can be adjusted as they progress. These initiatives achieve lasting improvements in how the three pandemics are handled: they involve research institutes, universities and civil society organizations from France and eligible countries in keeping track of epidemics zone by zone, training new researchers and testing out new tools.

A special call for proposals

Between 2011 and 2017, 22 projects and 35 research missions were funded for a total of around 24.5 million euros. That made it possible to support projects that seek to enhance the effectiveness of Global Fund grants, and the response to the three pandemics overall, in innovative ways.

An annual call for proposals is now dedicated to just such projects—in 2018, the topic dealt with improving the detection, treatment and prevention of tuberculosis. ◻



Multi-country

Testing a new pediatric diagnostic protocol

October 2017-September 2020



Sierra Leone. A visit to assess the existing pediatric diagnostic capacity undertaken by the TB-Speed research coordination teams in early 2018.

The operational research project TB-Speed aims to reduce infant mortality rates due to tuberculosis by strengthening national programs and evaluating innovative diagnostic methods.

Implemented by an international consortium coordinated by the University of Bordeaux and co-funded by Unitaid, the TB-Speed project works in six countries with high infection rates: Cambodia, Cameroon, Côte d'Ivoire, Mozambique, Uganda and Zambia. It aims to evaluate the impact of systematic early detection on morbidity and mortality rates in children with severe pneumonia. Majority funding comes from Unitaid. The 5% Initiative is co-funding the TB-Speed Pneumonia component being carried out in Cambodia, Cameroon, Côte d'Ivoire and Mozambique.

An innovative diagnosis technique

Based on WHO standards, the study will be carried out on 3,800 children in 15 partner hospitals using portable equipment for aspirational nasopharyngeal sampling, as well as the GeneXpert Edge platform. This compact, battery-powered platform will make it possible to use the Xpert MTB/RIF Ultra molecular tuberculosis diagnostic test on stool and nasopharyngeal samples, easier to perform than the usual sampling methods. The project's first year was dedicated to writing a research protocol and ensuring its validation by ethics committees, including WHO's, as well as to recruiting and training field teams. The study was officially launched in early 2019.

€1,499,904
grant allocated to
the TB-Speed project
by the 5% Initiative

€18.4 M OF

€4.3 M Expertise Channel

€10.2 M Projects Channel

CARIBBEAN 0.5%

Projects Channel 100%

NORTH AFRICA 4%

Expertise Channel 66%
Projects Channel 34%

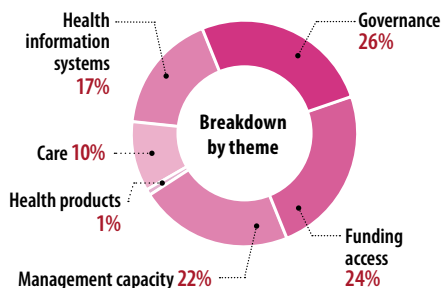
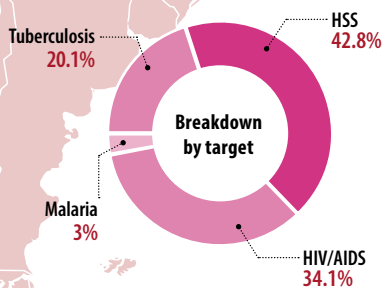
WEST AFRICA 53%

Expertise Channel 24%
Projects Channel 76%

CENTRAL AFRICA 15.4%

Expertise Channel 61%
Projects Channel 39%

78 EXPERTISE MISSIONS PERFORMED

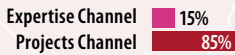


178
experts
deployed

51
beneficiaries
on the ground

ACTIVITY IN 2018

EUROPE/BALKANS 6.5%



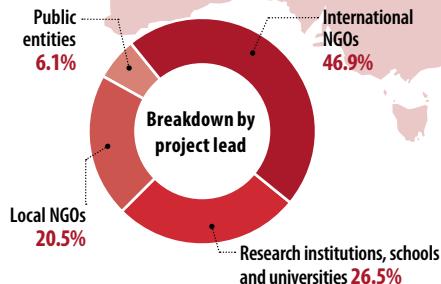
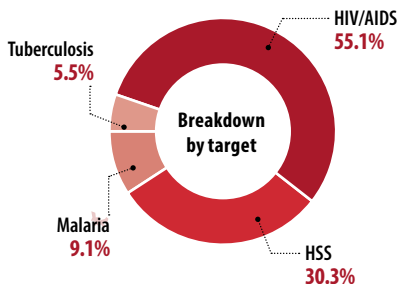
ASIA 11%



EAST AFRICA 9.6%



55 LONG-TERM PROJECTS UNDERWAY



55
bodies supported

80%
of projects led by Southern hemisphere actors

THE 5% INITIATIVE

Launched in 2011, the 5% Initiative is France's indirect contribution to the Global Fund. Its mission is to support eligible, generally Francophone, countries in developing and implementing Global Fund-supported programs. The 5% Initiative's activities take three forms: a menu of technical assistance options; funding for innovative, catalytic projects; and development of pilot projects addressing strategic challenges. The 5% Initiative is overseen by the French Ministry of Europe and Foreign Affairs (MEAE), and its strategic goals are carried out by Expertise France, France's public agency for international technical cooperation.

EXPERTISE FRANCE

A public agency, Expertise France is a key player in international technical cooperation. It designs and implements projects which strengthen public policy in developing and emergent countries over the long-term. By intervening in governance, security, climate, health, education and other key areas in sustainable development, it is working with its partners to make the 2030 Agenda a reality.

COUNTRIES ELIGIBLE FOR THE 5% INITIATIVE IN 2019

Priority countries for French public development aid

- Benin
- Burkina Faso
- Burundi
- Central African Republic
- Chad
- Comoros
- Democratic Republic of the Congo
- Djibouti
- Ethiopia
- Gambia
- Guinea
- Haiti
- Liberia
- Madagascar
- Mali
- Mauritania
- Niger
- Senegal
- Togo

Member and observer countries of the International Organization of La Francophonie and beneficiaries of French public development aid

- Albania
- Armenia
- Bulgaria
- Cambodia
- Cameroon
- Cape Verde
- Congo
- Costa Rica
- Côte d'Ivoire
- Dominica
- Dominican Republic
- Egypt
- Equatorial Guinea
- Gabon
- Georgia
- Ghana
- Guinea-Bissau
- Kosovo
- Laos
- Lebanon
- Mauritius
- Moldova
- Montenegro
- Morocco
- Mozambique
- Romania
- Rwanda
- Saint Lucia
- São Tomé and Príncipe
- Serbia
- Thailand
- Tunisia
- Ukraine
- Vanuatu
- Vietnam

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Photo credits

Cover: Sarah Hoibak/The Global Fund. In Niger, community workers oversee the distribution and monitoring of preventative antimalarial treatments. | P. 2: Judith Litvine, Cecilia Nilsson/Charpentier | P. 3: Vincent Isore/Sidaction | P. 5: Anna Surinyach/Expertise France | P. 6: Anna Surinyach/Expertise France | P. 9: Médecins du monde | P. 11: Coalition Plus | P. 12: Anna Surinyach/Expertise France | P. 13: TB-Speed